

F. No. Pr-12013/4/2022-TECH CONSTRUCTION NMCG

जल शक्ति मंत्रालय

जल संसाधन, नदी विकास एवं गंगा संरक्षण विभाग

राष्ट्रीय स्वच्छ गंगा मिशन

1st Floor, Major Dhyan Chand National Stadium,
India Gate, New Delhi – 110001

Dated: 28th Aug. 2024

To,

The Project Director, SPMG West Bengal

Unnayan Bhavan, DJ-11, Sector-II,

3rd floor Block A, Salt Lake, Kolkata-700091

Sub: Revised Administrative Approval and Expenditure Sanction (AA&ES) for the Installation of new penstock gates and refurbishment of existing gates along the bank (Eastern & Western) of Beliaghata Circular Canal, Kolkata, West Bengal, at an estimated cost of ₹7.11 Crs (Rupees Seven Crores and Eleven Lakhs only).

Sir,

I am directed to refer to AA&ES conveyed vide NMCG's letter No. Pr-12013/15/2018-Tech Construction NMCG dated 8th September 2022 and to convey the grant of Revised Administrative Approval and Expenditure Sanction (AA&ES) for the project "Installation of new penstock gates and refurbishment of existing gates along the bank (Eastern & Western) of Beliaghata Circular Canal, Kolkata, West Bengal State under "National Ganga Plan –Non EAP" budget head of Namami Gange Mission – II, with 100% central sector support at an estimated cost of ₹ 7.11 Cr. (Rupees Seven Crores and Eleven Lakhs only). Approval of the competent authority is hereby accorded for revision of the estimated cost of the project from the original funding of **₹4.23 Crores to ₹7.11 Crores**. The (GOI) funding has been enhanced by an amount of **₹2.88 Crores from AA&ES dtd. 08.09.2022**.

2. Major Components:

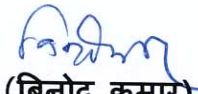
- i. Supply and Installation of New Sluice Gates along the Bank (Eastern & eastern) of Beliaghata Circular Canal – 5 nos.
- ii. Refurbishment of Existing Sluice Gates (Penstock Gates) along the Bank Eastern & Western) of Beliaghata Circular Canal – 28 nos.

3. The revised project cost estimate is as follows (revised).

S. No.	Description of proposal	Amount Rs. (In Crs.)	
		As per AA&ES dated 08.09.2022)	Revised
A	Capital Cost (including GST)	4.23	7.11
B	O&M Cost (including GST)	To be borne by state	To be borne by state
C	Project preparation & supervision cost	-	-
	Total	4.23	7.11
Additional Government of India funding			2.88

4. The project completion period is 12 (twelve) months including bidding & awarding.
5. The procurement of goods and services shall be made strictly as per the 'NGRBA programme framework' and various other guidelines of NMCG.
6. The Financial conditions are given in Annexure-I.
7. Other terms and conditions given in Administrative Approval & Expenditure Sanction issued vide letter no. Pr-12013/15/2018-echConstructionNMCG dated 8th Sep 2022 will remain same.
8. This AA&ES is issued based on the appraisal and sanction of the Executive Committee vide its 56th meeting held on 13.08.2024 as well as the approval of Director General – National Mission for Clean Ganga vide e-office Note#165 dated 28.08.2024 and concurrence of ED (Finance), NMCG vide e-office Note#159 dated 25.08.2024.

Yours faithfully,


(बिनोद कुमार)

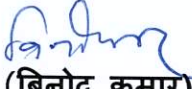
निदेशक, परियोजनाएं

Copy forwarded for information & compliance of above mentioned conditions to: -

- 1) The Chief Secretary, Government of West Bengal, Nabanna ,13th Floor, 325, Sarat Chatterjee Road, Mandirtala Shibpur, Howrah-711102
- 2) Municipal Commissioner, Kolkata Municipal Corporation 5, S.N. Banerjee Road, Kolkata700013,

Copy forwarded for information to: -

1. PS to Hon'ble Minister (MoJS, DoWR, RD&GR), Shram Shakti Bhawan, N. Delhi-110001
2. PPS to Secretary, MoJS, DoWR, RD&GR, Shram Shakti Bhawan, New Delhi-110001
3. PS to Director General, NMCG
4. Executive Director (Finance), NMCG, N. Delhi
5. Executive Director (Projects), NMCG, N. Delhi
6. Executive Director (Technical), NMCG, N. Delhi
7. Executive Director (Admin), NMCG, N. Delhi
8. NMCG Officials / Sanction Folder /Guard File/Computer Cell, MIS/ NMCG.


(बिनोद कुमार)

निदेशक, परियोजनाएं

Financial Conditions:

Annexure-I

1. Flow of Funds:

- i. Assignment limits to SPMG West Bengal are allocated by the National Mission for Clean Ganga from time to time in accordance with the Model 1A of the Treasury Single Account (TSA) system (Hybrid TSA) as specified in Department of Expenditure (DoE) OM No. 3/(06)/PFMS/2023 dated 21 May 2024.
- ii. There will be no physical release of funds by the SPMG West Bengal to the executing agencies at third level and below. Executing Agencies at the third level and below are also required to be on-boarded on the Hybrid TSA. Only limits will be assigned to the agencies at third level as per the procedure stipulated in the aforesaid DoE OM.
- iii. The objective of the TSA is to ensure “just in time release” and eliminate parking of funds at all levels of project implementation. All Agencies must adhere to this principle.
- iv. The TSA guidelines prohibit transfer of funds by Autonomous bodies (ABs)/ Sub-ABs to their own Bank Accounts as this is akin to acting like one’s own vendor. SPMG West Bengal and Executing Agencies will, therefore, ensure that no assignments limit is transferred to their Bank Accounts, and all payments from Assignment Limits are made directly to vendors/ contractors in accordance with the procedure stipulated by the DoE.
- v. With the introduction of the Hybrid TSA (Model 1A), there should not be any accrual of interest on grants-in-aid received from NMCG at any level. However, any interests accruing on the grants received from NMCG/ GoI, including grants received prior to transition to Hybrid TSA, should mandatorily be remitted to the NMCG immediately for deposit in the Consolidated Fund of India.
- vi. Limits assigned to all Agencies will lapse at the end of the financial year.
- vii. Allocation of assignment limit to Funding/ Recipient Agencies does not count as expenditure under the TSA. Only final payments to contractors/ vendors are counted as expenditure.
- viii. A summary of the fund flow mechanism under Hybrid TSA (Model 1 –A) and prerequisites for transition to the system is at **Appendix**.

2. Audit:

- i. The Comptroller & Auditor General of India at his discretion shall have the right of access to the project related books of accounts of the Grantee agencies for the purpose of Audit.
- ii. The books of accounts of the grantee, relating to this grant, shall be open to audit by the Internal Auditor and External Auditor of National Mission for Clean Ganga.
- iii. SMCG to ensure that all financial documents related to the project are maintained by the EA for submission to NMCG/ Audit on demand.

3. Submission of Utilization Certificate (UC):

- i. The quarterly Utilization Certificates (UCs) in respect of grant-in-aid received during various quarters shall be furnished by the Executing Agency to the NMCG in prescribed format (GFR 12-A), duly signed and stamped by the Head of the Organization and Chief Finance Officer, within 30 days from the end of quarter.
- ii. The subsequent allocation of Assignment limit will be made based on Utilization Certificate/ Expenditure Statement of the previously allocated assignment limit.
- iii. The UCs, in addition to the financial progress, should also indicate physical progress/ outcomes achieved, in the format circulated vide DO No. FN-18011/1/2022/ ED (F)/ NMCG dated 10.10.2022 from Executive Director (Finance), NMCG.

4. Other Aspects:

- i. A monthly 'Accounting and Financial Report (AFR)', to be developed by the EA in consultation with SMCG (where applicable). The EA will furnish the AFR to SMCG by the 10th day of every month as per the 'Financial Management Manual (FMM)' of the NGRBA framework. As part of the AFR, the EA shall submit the following documents:
 - a. Invoices of the suppliers/ contractors against which online payment instructions issued by the EA in the previous month.
 - b. A list of invoices received and not paid during the previous month.
 - c. A list of contracts signed during the previous month.
- ii. An Annual Plan shall be prepared by the month of November every year for the next financial year as per the provisions made in the NGRBA programme framework and submitted by the EA to the NMCG for necessary approval and budget allocations.
- iii. The SMCG/ULB/ EA shall take all necessary legal and executive measures to ensure adequate resources available for operation & maintenance of the assets created under the Project to fulfill its mandate.
- iv. The SMCG/EA are not permitted to seek or utilize funds for the same purpose from any other organization (Government, semi-Government, autonomous or private) without prior approval of the competent authority.
- v. The sanctioned amount should be spent exclusively as per the scope of the project and within the stipulated time. The liability of NMCG will not exceed the amount sanctioned for the project. For carrying forward any work(s) /activities beyond the specified time limit prior approval of the NMCG should be obtained.
- vi. It is the responsibility of the SMCG/EA/ULB to ensure that the assets are exclusively used for the purpose for which grant is sanctioned and to maintain the assets and their records properly.
- vii. All the assets acquired/created out of the grants shall not be disposed of, encumbered, or utilized for any purpose other than that for which sanctioned without prior approval of the Government.

- viii. O&M costs will be considered for release only after the project construction is complete and a realistic plan for use of O&M cost based upon actual sewerage load to be submitted.
- ix. Any payments made on account of project preparation by NMCG relating to this project shall be adjusted accordingly from the project preparation head.

5. General Financial Rules, 2017:

All relevant provisions of General Financial Rules, 2017, as amended from time to time, will be applicable to grantee organization.

Appendix to Annexure-I of AA&ES

The National Mission for Clean Ganga (NMCG) transitioned to the Treasury Single Account (TSA) System in FY 2021-22 for the purpose of fund flow under the Namami Gange Programme. All Agencies receiving grants-in-aid from the NMCG have since been brought on-board TSA. Fund flow under the Namami Gange Programme was initially governed by the Model 1 of TSA Module.

2. Department of Expenditure (DoE) vide OM No. 3/(06)/PFMS/2023 dated 21 May, 2024 has issued guidelines, inter alia, for a Hybrid TSA system to facilitate on-boarding of Government sub-agencies at third level or below, as well as for on-boarding of private sub-agencies at second level (Model 1-A). The said OM is also available on NMCG web-site (<https://nmcg.nic.in> → Divisions → Finance → TSA).

3. Model 1-A of TSA have been detailed in Para 27 to 37 of the DoE OM dated 21 May 2024. The implications for the NMCG and grantee organizations are as below:

- I. For the Namami Gange Programme, the NMCG will be the Central Nodal Agency (CNA). 2nd level Government agencies such as SMCGs, CPCB, State Forest Departments etc. will be designated as Government Sub-Agencies (SAs).
- II. NMCG and 2nd level Government SAs receiving grant from the NMCG are already having assignment accounts in the RBI and will be given assignments as per the procedure already being followed under Model 1 of the TSA. However, new Government Agencies, as well as all private agencies will have to be on-boarded TSA as per Hybrid TSA guidelines.



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- III. NMCG will function as 'Funding Agencies' to provide funds to Private SAs at second level. Similarly, Government SAs at second level will be 'Funding Agencies' for Government/Private SAs at third level.
- IV. The Private SAs at second level and Government/Private SAs at third level will be referred to as Recipient SAs.
- V. The Executing Agencies below SMCG, such as UP Jal Nigam, BUIDCO, KMDA etc. are examples of recipient Government SAs at third level. If second level Government SAs such as CPCB, State Forest Departments etc. release grants to their regional offices, the regional offices should also be designated as third level SAs.
- VI. Each Recipient SA shall open a savings bank account in a scheduled commercial bank.
- VII. If there are SAs below the Recipient SA, they will open a Zero Balance Subsidiary Account (ZBSA) in the bank of the Recipient SA. If Government SAs at third level (such as UP Jal Nigam) releases funds to their regional/ Zonal offices, the said offices should be designated as fourth level SA, and will be required to open ZBSA.
- VIII. If Recipient SAs and SAs below it already have bank accounts as per para VI above, the same bank accounts may be used & there is no need to open new accounts subject to the condition that funds in the existing bank accounts shall be deposited in Consolidated Fund of India before on boarding.

4. NMCG and Government SAs such as SMCGs/CPCB/SFD etc. having an account in RBI will incur expenditure directly from their RBI accounts as per the existing procedure in Model I. The procedure for incurring expenditure by Recipient SAs and SAs below them from their accounts in scheduled commercial banks is described below :

- I. The bank account of recipient SA will be assigned a drawing limit by its concerned Funding Agency (NMCG or Government SA at level 2). Similarly, ZBSAs will be assigned a drawing limit by the agency immediately up the ladder. The available drawing limit will get reduced by the extent of utilization.
- II. When a Recipient SA/other SA down its ladder has to make payment to vendors / beneficiaries under the scheme, the SA concerned will prepare


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(a) a Payment File in PFMS containing details of the beneficiaries and vendors to whom the payment is to be made; and;

(b) a Demand File containing details of funds needed to make the payments as per the Payment File.

- III. The amount claimed in the demand file shall not exceed the drawing limits assigned to that SA.
- IV. While the payment file shall be retained by the respective SAs, the demand files generated by the Recipient SA and SAs below it shall be consolidated daily in PFMS. The consolidated demand file shall be sent to the concerned Funding Agency.
- V. The demand received by the Funding Agency in PFMS till the cut-off time of 3 PM on a working day will be processed and sanction for the amount demanded will be generated on the same working day. Sanction for the consolidated demand received beyond the cut-off time of 3 PM will be generated on the next working day.
- VI. The sanction will be sent to RBI for debiting the assignment account in RBI of the concerned Funding Agency and crediting the sanctioned amount in the bank account of the Recipient SA concerned.
- VII. Immediately on receipt of funds, the Recipient SA will disburse them to vendors/beneficiaries through its bank account or through ZBSA accounts as per the payment files generated by respective SAs.
- VIII. The funds shall not be retained in any commercial bank account of Recipient SA for more than 2 working days. **Interest accrued in the commercial bank accounts shall be deposited in Consolidated Fund of India as per provisions of GFR.**
- IX. Provision in respect of transactions like payment of TDS, Income Tax and GST etc. shall be the same as in Model I.
- X. CNA and SAs shall not open/operate/park funds in any other bank account except the bank accounts opened/operated as per these guidelines.



Reference documents

- 1) OM No. 3/06)/PFMS/2023 dt. 21/05/2024 issued by DoE, (MOF) regarding master circular-Procedure for release of funds under the Central Sector Schemes (CS) and monitoring utilization of the funds released.
- 2) Letter No FN-11011/1/2021-Budget NMCG dt. 29/05/2024 issued by NMCG regarding extension of the Treasury Single Account (TSA) system to Sub-Agencies at third level and below.
- 3) Letter No I-104/2/2023-ITD-CGA-Part(1)/87-100 dt. 25/07/2024 issued by DoE, (MOF) regarding user guide for Hybrid TSA- Just in time release of Central Sector Scheme funds.
- 4) OM No. I-104/5/2024-ITD-CGA/E-17047/98-120 dt. 08/08/2024 issued by DoE, (MOF) regarding pre-requisites to be followed in implementation of Hybrid TSA System.

The said OMs are also available on NMCG web-site (<https://nmcg.nic.in> → Divisions → Finance → TSA).



